

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

State: GEORGIA **Fiscal Year to which credit applies:** 2009

1. Name of eligibility change: Employment Intervention Services (EIS)
2. Implementation date of eligibility change: March 2006
3. Description of policy, including the change from prior policy: This is a new policy. Employment Intervention Services (EIS) is a non-recurrent, short-term assistance that is equivalent to four times the maximum grant amount for the Assistant Unit (AU) size. The Employment Intervention Services program is available to applicants who:
 - have a full time job but is temporarily on unpaid leave due to a temporary illness and is scheduled to return to work within 4 months, and the AU meets the gross income ceiling (GIC) test,
 - are employed at the time of application and is potentially eligible for less than the maximum amount of cash assistance for the AU size, and so declines TANF cash assistance to preserve months of TANF eligibility, and
 - obtain employment during Applicant Job Search that reduces his/her potential benefits and s/he decides to withdraw his/her application to stop the TANF clock.

Note: The impact of this policy on caseload reduction occurs when applicants voluntarily choose to close or withdraw their TANF application in order to receive Employment Intervention Services.
4. Description of the methodology used to calculate the estimated impact of this eligibility change:
(attach supporting materials to this form)

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -3,340

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

State: GEORGIA **Fiscal Year to which credit applies:** 2009

1. Name of eligibility change: Transitional Support Services
2. Implementation date of eligibility change: March 2006
3. Description of policy, including the change from prior policy: This is a new policy. Transitional Support Services (TSS) can pay for or reimburse the cost of childcare, transportation and incidental expenses to an applicant or a recipient. Transitional Support Services (TSS) are available to applicants:
 - whose employment obtained during applicant job search causes the AU to become ineligible for cash assistance,
 - who voluntarily withdraws his/her TANF application because employment obtained during applicant job search has significantly reduced his/her potential TANF grant amount and the client wishes to stop the TANF clock and preserve months of potential TANF eligibility,
 - who are employed at the time of application, are potentially eligible for less than the maximum amount of cash assistance for the AU size, decline TANF cash assistance to preserve months of TANF eligibility and choose TSS,
 - whose employment causes the AU to become ineligible for cash assistance,
 - whose on-going TANF case is closed due to loss of earned income disregards,
 - who voluntarily closes the TANF case because employment has significantly reduced the TANF grant amount and the client wishes to stop the TANF clock and preserve months of potential TANF eligibility. Or
 - who voluntarily closes the TANF case because employment has significantly reduced the TANF grant amount and the client wishes to stop the TANF clock and preserve months of potential TANF eligibility.

Applicants who are employed or become employed but remain eligible for TANF cash assistance have an option to choose between EIS or TSS. They cannot receive both.

TSS is available for a period of six months beginning with the first month of ineligibility for cash benefits or the month in which the TANF case closes due to employment.

Note: The impact of this policy on caseload reduction occurs when applicants voluntarily choose to close their TANF case or withdraw their TANF application in order to receive Transitional Support Services.

4. Description of the methodology used to calculate the estimated impact of this eligibility change:
(attach supporting materials to this form)

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -405

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

1. Name of eligibility change: Work Support Program

2. Implementation date of eligibility change: October 2006

Description of policy, including the change from prior policy: This is a new program. The Work Support Program provides a time-limited cash supplement to a TANF assistance unit (AU) that, because of employment, either becomes ineligible for TANF or experiences a reduction in its TANF benefit amount and declines on-going TANF to stop the TANF clock. An AU is not eligible to receive TANF cash assistance for 12 months once it starts receiving the WSP, unless the employed individual experiences an **involuntary loss of employment** or an **involuntary reduction in employment hours**. The Work Support Payments (WSP) is available to former TANF AU's for a period of twelve (12) months and twice in their lifetime receipt of TANF. It is paid through a two tiered process:

- During the first six months, the former TANF AU can receive a cash supplement of \$200.00 per month. The AU will also be eligible to receive transitional support services for this initial six-month period.
3. During the second six months, the former TANF AU can receive a cash supplement of \$100.00 per month. The AU will no longer be eligible to receive transitional support services during this time.

Note: The impact of this policy on caseload reduction occurs when recipients voluntarily choose to close their TANF case in order to receive Work Support Payments.

4. Description of the methodology used to calculate the estimated impact of this eligibility change:
(attach supporting materials to this form)

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: -405

Part I. :Description of the Methodology Used to Calculate the Caseload Reduction Estimates**(attach supporting data to this form)**

With the passage of the Deficit Reduction Act of 2005, the base year for evaluating policy impacts has changed from 1995 to 2005. Georgia DFCS has implemented several policies since FFY 2005 to comply with Federal TANF regulations and state law. Some of these rules decreased Georgia's TANF caseload. Therefore, Georgia's Caseload Reduction report for FFY 2009 evaluates the impact of policies that reduce caseloads after that year. These policies are:

- A. Reduction Due to Citizenship/Alienage Policy (**Attachments A-1, A-2, A-3**)
Data Source: DMF 8013/8014 Termination and Denial Reports
Codes: 202 (Failed Citizenship), 507 (Did Not Meet Alien Eligibility Requirement), 511 (Citizenship)
- B. Reduction Due to Employment Intervention Services (**Attachments B-1, B-2, B-3**)
Data Source: COSTAR Financial Reporting System
Codes: Employment Intervention Services Entitlement Code 59 from UAS Codes 527 and 528
- C. Reduction Due to Work Programs (**Attachments C-1, C-2, C-3**)
Programs: Transitional Support Services, Work Support Program
Data Source: DMF 8013/Terminations
Codes: Codes: 549, 550, 557, 558, 578 (Voluntary Withdrawal)

To evaluate the impact of these policies, DFCS obtained the appropriate data for each of the items listed above from its client tracking system, SUCCESS. First, DFCS compiled the number of cases in categories A-C for prior years and for each month in the current fiscal year. We distributed these data in a matrix for a twelve-month period, with each row representing the new or prior-year cases.

Secondly, we carried the monthly impact forward to each subsequent month in the year. In doing so, Georgia assumed that these cases might be active throughout the fiscal year. Then Georgia summed the figures for new cases and carryovers for each month (column) to obtain a monthly impact. These data are shown in the row labeled "**Total**" in each of the accompanying tables.

Thirdly, Georgia applied a decay rate to its data. Conceptually, this is the closure rate for cases. To calculate this statistic, DFCS compiled the total number of cases and closures from its Final TANF data for a one-year time period (FFY 2008). Then, Georgia divided the total number of closures for FFY 2008 by the total number of cases for the same period. Georgia then applied this rate, which is 5.3%, to each of the monthly impact figures (**Total** row) using the following formula:

$$\text{Adjusted \#} = \sum (\text{Carryovers} + \text{New Cases}) - (\sum (\text{Carryovers} + \text{New Cases}) \times \text{Closure Rate})$$

The "**Adjusted #**" rows in each Attachments A-C show the results of this calculation.

Georgia summed these net impacts for each month and divided this figure by 12 to obtain an average monthly impact for each policy. We then added these statistics back into the Caseload average (See **Attachment A**, for example). Finally, Georgia subtracted the revised TANF caseload for FFY 2008 from the FFY 2005 and divided by the FFY 2005 caseload to obtain the percentage caseload reduction (See **Estimate of Caseload Reduction**). This result represents the percentage-point change, net of eligibility changes, between the base year, FFY 2005 and FFY 2008. For every one percent decline in caseload, Georgia will derive a one percent decline in its participation rate.

Fiscal Year to which credit applies:

2009

PART 2 – Estimate of Caseload Reduction Credit

Impact of All Changes

Reduction Due to Changes in Citizenship/Alienage Policy	-218
Reduction Due to Changes in Employment Intervention Services	-3,340
Reduction Due to Changes in Transitional Support Services/Work Support Programs	-405

Caseload Reduction Calculation

FY 2005 TANF Caseload	41,747	
FY 2005 SSP Caseload *	208	
Total FY 2005 Caseload	41,955	
FY 2008 TANF Caseload	22,098	
FY 2008 SSP Caseload *	0	
Total FY 2008 Caseload	22,098	
Actual Decline	19,857	47.3%
Decline – Net Impact	15,894	

Caseload Reduction Credit = 37.9%

Net Impact

-3,963

* Georgia converted its two-parent SSP-MOE program to a state-funded entity in FFY 2007

Georgia - Attachment A-1
Reduction due to Changes in Citizenship/Alienage Policy

Impact on Each Month in FY 2008

	Oct-07	Nov	Dec	Jan-08	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Prior years carryover	-93	-93	-93	-93	-93	-93	-93	-93	-93	-93	-93	-93	
Oct-07	-30	-30	-30	-30	-30	-30	-30	-30	-30	-30	-30	-30	
Nov		-8	-8	-8	-8	-8	-8	-8	-8	-8	-8	-8	
Dec			-7	-7	-7	-7	-7	-7	-7	-7	-7	-7	
Jan-08				-40	-40	-40	-40	-40	-40	-40	-40	-40	
Feb					-30	-30	-30	-30	-30	-30	-30	-30	
Mar						-16	-16	-16	-16	-16	-16	-16	
Apr							-14	-14	-14	-14	-14	-14	
May								-14	-14	-14	-14	-14	
Jun									-27	-27	-27	-27	
Jul										-32	-32	-32	
Aug											-17	-17	
Sep												-29	Grand Total
Total	-123	-131	-138	-178	-208	-224	-238	-252	-279	-311	-328	-357	-2,767
Decay	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	
Adjusted Statistics	-116	-124	-131	-169	-197	-212	-225	-239	-264	-295	-311	-338	-2,621
										FY 2008 monthly average			-218

Georgia - Attachment A-2
Reduction due to Changes in Citizenship/Alienage Policy

Impact on Each Month in FY 2007

	Oct-06	Nov	Dec	Jan-07	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep		
Prior years carryover	-22	-22	-22	-22	-22	-22	-22	-22	-22	-22	-22	-22	-22	
Oct-06	-8	-8	-8	-8	-8	-8	-8	-8	-8	-8	-8	-8	-8	
Nov		-3	-3	-3	-3	-3	-3	-3	-3	-3	-3	-3	-3	
Dec			-5	-5	-5	-5	-5	-5	-5	-5	-5	-5	-5	
Jan-07				-10	-10	-10	-10	-10	-10	-10	-10	-10	-10	
Feb					-11	-11	-11	-11	-11	-11	-11	-11	-11	
Mar						-6	-6	-6	-6	-6	-6	-6	-6	
Apr							-21	-21	-21	-21	-21	-21	-21	
May								-29	-29	-29	-29	-29	-29	
Jun									-32	-32	-32	-32	-32	
Jul										-15	-15	-15	-15	
Aug											-23	-23	-23	
Sep													-25	Grand Total
Total	-30	-33	-38	-48	-59	-65	-86	-115	-147	-162	-185	-210	-210	-1,178
Decay	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	
Adjusted Statistics	-28	-31	-36	-46	-56	-62	-82	-109	-139	-154	-175	-199	-199	-1,117
										FY 2007 monthly average			-93	

Georgia - Attachment A-3
Reduction due to Changes in Citizenship/Alienage Policy

Impact on Each Month in FY 2006

	Oct-05	Nov	Dec	Jan-06	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Prior years carryover	0	0	0	0	0	0	0	0	0	0	0	0	
Oct-05													
Nov													
Dec													
Jan-06				-6	-6	-6	-6	-6	-6	-6	-6	-6	
Feb					-5	-5	-5	-5	-5	-5	-5	-5	
Mar						-8	-8	-8	-8	-8	-8	-8	
Apr							-4	-4	-4	-4	-4	-4	
May								-4	-4	-4	-4	-4	
Jun									-12	-12	-12	-12	
Jul										-6	-6	-6	
Aug											-9	-9	
Sep												-6	
Total	0	0	0	-6	-11	-19	-23	-27	-39	-45	-54	-60	Grand Total
Decay	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	-284
Adjusted Statistics	0	0	0	-6	-10	-18	-21	-25	-36	-42	-50	-56	-264
										FY 2006 monthly average			-22

Georgia - Attachment B-1
Reduction due to Changes in Employment Intervention Services

Impact on Each Month in FY 2008

	Oct-08	Nov	Dec	Jan-08	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep *	
Prior years carryover	-1080	-1080	-1080	-1080	-1080	-1080	-1080	-1080	-1080	-1080	-1080	-1080	
Oct-07	-504	-504	-504	-504	-504	-504	-504	-504	-504	-504	-504	-504	
Nov		-416	-416	-416	-416	-416	-416	-416	-416	-416	-416	-416	
Dec			-557	-557	-557	-557	-557	-557	-557	-557	-557	-557	
Jan-08				-505	-505	-505	-505	-505	-505	-505	-505	-505	
Feb					-351	-351	-351	-351	-351	-351	-351	-351	
Mar						-350	-350	-350	-350	-350	-350	-350	
Apr							-419	-419	-419	-419	-419	-419	
May								-51	-51	-51	-51	-51	
Jun									-25	-25	-25	-25	
Jul										-81	-81	-81	
Aug											-83	-83	
Sep												-83	Grand Total
Total	-1,584	-2,000	-2,557	-3,062	-3,413	-3,763	-4,182	-4,233	-4,258	-4,339	-4,422	-4,505	-42,318
Decay	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	
Adjusted Statistics	-1500	-1894	-2421	-2900	-3232	-3564	-3960	-4009	-4032	-4109	-4188	-4266	-40,075
										FY 2008 monthly average			-3,340

* Due to lack of September, 2008 data, August data substituted.

Georgia - Attachment B-2
Reduction due to Changes in Employment Intervention Services

Impact on Each Month in FY 2007

	Oct-06	Nov	Dec	Jan-07	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Prior years carryover	-38	-38	-38	-38	-38	-38	-38	-38	-38	-38	-38	-38	
Oct-06	-80	-80	-80	-80	-80	-80	-80	-80	-80	-80	-80	-80	
Nov		-88	-88	-88	-88	-88	-88	-88	-88	-88	-88	-88	
Dec			-80	-80	-80	-80	-80	-80	-80	-80	-80	-80	
Jan-07				-69	-69	-69	-69	-69	-69	-69	-69	-69	
Feb					-136	-136	-136	-136	-136	-136	-136	-136	
Mar						-176	-176	-176	-176	-176	-176	-176	
Apr							-168	-168	-168	-168	-168	-168	
May								-354	-354	-354	-354	-354	
Jun									-314	-314	-314	-314	
Jul										-619	-619	-619	
Aug											-616	-616	
Sep												-426	Grand Total
Total	-118	-206	-286	-355	-491	-667	-835	-1,189	-1,503	-2,122	-2,738	-3,164	-13,674
Decay	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	
Adjusted Statistics	-112	-195	-271	-337	-465	-632	-792	-1127	-1425	-2012	-2596	-2999	-12,963
										FY 2007 monthly average			-1,080

Georgia - Attachment B-3
Reduction due to Changes in Employment Intervention Services

Impact on Each Month in FY 2006

	Oct-05	Nov	Dec	Jan-06	Feb	Mar	Apr	May	Jun	Jul *	Aug	Sep	
Prior years carryover	0	0	0	0	0	0	0	0	0	0	0	0	
Oct-05	0	0	0	0	0	0	0	0	0	0	0	0	
Nov		0	0	0	0	0	0	0	0	0	0	0	
Dec			0	0	0	0	0	0	0	0	0	0	
Jan-06				0	0	0	0	0	0	0	0	0	
Feb					0	0	0	0	0	0	0	0	
Mar						0	0	0	0	0	0	0	
Apr							0	0	0	0	0	0	
May								0	0	0	0	0	
Jun									0	0	0	0	
Jul										-61	-61	-61	
Aug											-115	-115	
Sep												-82	
Total	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	Grand Total
Decay	0	0	0	0	0	0	0	0	0	-61	-176	-258	Total
Adjusted Statistics	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	
	0	0	0	0	0	0	0	0	0	-57	-164	-240	-461
										FY 2006 monthly average			-38

* Accurate data not available until July, 2006

Georgia - Attachment C-1
Reduction due to Changes in Transitional Support Services and Work Support Program

Impact on Each Month in FY 2008

	Oct-07	Nov	Dec	Jan-08	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep		
Prior years carryover	-299	-299	-299	-299	-299	-299	-299	-299	-299	-299	-299	-299		
Oct-07	-27													
Nov		-19												
Dec			-10											
Jan-08				-26										
Feb					-12									
Mar						-24								
Apr							-22							
May								-16						
Jun									-17					
Jul										-17				
Aug											-23			
Sep												-36	Grand	
Total	-326	-345	-355	-381	-393	-417	-439	-455	-472	-489	-512	-548	-5,132	Total
Decay	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053	0.053		
Adjusted Statistics	-309	-327	-336	-361	-372	-395	-416	-431	-447	-463	-485	-519	-4,861	
										FY 2008 monthly average			-405	

Georgia - Attachment C-2
Reduction due to Changes in Transitional Support Services and Work Support Program

Impact on Each Month in FY 2007

	Oct-06	Nov	Dec	Jan-07	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Prior years carryover	-124	-124	-124	-124	-124	-124	-124	-124	-124	-124	-124	-124	
Oct-06	-32												
Nov		-18											
Dec			-18										
Jan-07				-26									
Feb					-18								
Mar						-19							
Apr							-34						
May								-44					
Jun									-60				
Jul										-50			
Aug											-76		
Sep												-56	Grand Total
Total	-156	-174	-192	-218	-236	-255	-289	-333	-393	-443	-519	-575	-3,783
Decay	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	0.052	
Adjusted Statistics	-148	-165	-182	-207	-224	-242	-274	-316	-373	-420	-492	-545	-3,588
										FY 2007 monthly average			-299

Georgia - Attachment C-3

Reduction due to Changes in Transitional Support Services and Work Support Program

Impact on Each Month in FY 2006

	Oct-05	Nov	Dec	Jan-06	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep		
Prior years carryover	0	0	0	0	0	0	0	0	0	0	0	0		
Oct-05	0	0	0	0	0	0	0	0	0	0	0	0		
Nov		0	0	0	0	0	0	0	0	0	0	0		
Dec			0	0	0	0	0	0	0	0	0	0		
Jan-06				0	0	0	0	0	0	0	0	0		
Feb					0	0	0	0	0	0	0	0		
Mar						-30	-30	-30	-30	-30	-30	-30		
Apr							-34	-34	-34	-34	-34	-34		
May								-30	-30	-30	-30	-30		
Jun									-37	-37	-37	-37		
Jul										-36	-36	-36		
Aug											-39	-39		
Sep													-33	
	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	Grand Total
Total	0	0	0	0	0	-30	-64	-94	-131	-167	-206	-239	-931	
Decay	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069	0.069		
Adjusted Statistics	0	0	0	0	0	-28	-60	-88	-122	-155	-192	-223	-868	
										FY 2006 monthly average			-124	